TOWN OF SMITHFIELD BOARD OF ADJUSTMENT AGENDA PACKET



Chairman: Stephen Upton Vice-Chairman: Mark Lane

Sarah Edwards Keith Dimsdale Jeremy Pearce Richard Upton Monique Austin

Stephen Wensman, AICP, RLA, Planning Director Mark Helmer AICP, CZO, Senior Planner Julie Edmonds, Administrative Assistant

Meeting Date: Thursday, April 28, 2022

Meeting Time: 6:00 p.m.

Meeting Place: Council Chambers, Smithfield Town Hall

AGENDA BOARD OF ADJUSTMENT REGULAR MEETING APRIL 28, 2022 MEETING TIME: 6:00 PM TOWN HALL

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Approval of the minutes for February 24, 2022

Public Hearing.

BA-22-02 Bonnie Godwin: The applicant is requesting a variance to the Town of Smithfield Unified Development Ordinance, Article 8, Section 8.8 to allow for a decrease in minimum lot area, minimum lot frontage, corner side building setbacks, side building setbacks and rear building setbacks on property located within a B-2 (Business) zoning district. The property considered for a variance is located on the west side of the intersection of East Market Street and South Ninth Street and further identified as Johnston County Tax ID# 15027026.

| Old Business. |
|---------------|
| New Business. |
| Adjournment |

Draft
Smithfield
Board of Adjustment Minutes
Thursday, February 24, 2022
6:02 P.M.,
Town Hall, Conference Room

Members Present:

Members Absent:

Stephen Upton, Chairman Mark Lane, Vice Chairman Sarah Edwards Richard Upton Jeremy Pearce Keith Dimsdale Monique Austin

Staff Present:

Staff Absent:

Mark Helmer, Senior Planner

Stephen Wensman, Planning Director

Julie Edmonds, Administrative Support Specialist

CALL TO ORDER

Approval of minutes from November 30, 2021

Sarah Edwards made a motion, seconded by Monique Austin to approve the minutes as written. Unanimously Approved

Open Public Hearing

Keith Dimsdale made a motion, seconded by Richard Upton to open the public hearing.

BA-22-01 Jancuska Construction Company: The applicant is requesting a variance to the Town of Smithfield Unified Development Ordinance, Article 8, Section 8.3 to allow for a decrease in front building setbacks, rear building setbacks and a decrease in minimum lot size for the construction of a two-family dwelling on property located within an R-8 (Residential) zoning district. The property considered for a variance is located on the east side of South Fifth Street approximately 290 feet south of its intersection with East Market Street and further identified as Johnston County Tax ID#15026019.

Mark Helmer stated the applicant Tom Jancuska is requesting a variance from Article 8, Section 8.3 to allow for a reduction to the minimum front and rear building setbacks and for a reduction to the minimum lot size for the construction of a two-family dwelling. The subject property is approximately 133 linear feet wide and varies in depth from 69.2 feet and 78.11 feet. After subtracting out the required front and rear required yards, only a 14.62 linear foot deep building envelope remains. Granting a variance to the required front and rear building setback will allow the lot to be built upon. Without a variance, the lot would be considered by most builders as undevelopable. The subject property is approximately 9,650 square feet in area. The applicant is requesting a 350-foot variance to the minimum lot size for the construction of a two-family

dwelling which is a permitted us by right within the R-8 zoning district. The follow chart document the required yards as published in the Town of Smithfield Unified Development Ordinance.

STAFF FINDINGS OF FACT:

In order to approve a variance, the Board of Adjustments shall find all of the following provisions can be met (Staff's findings are in bold/ italic):

- **4.10.2.2.1**. Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property. **Without the variance, the property would unlikely ever be built upon given the shallow depth of this existing lot.**
- **4.10.2.2.2.** The hardship results from conditions that are peculiar to the property, such as location, size, or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance. **The lots within the 100 block of South Fifth Street are uncommonly shallow even for the R-8 zoning district. The subject property is considered legal non-conforming and was plated prior to modern zoning and standardized setbacks.**
- **4.10.2.2.3**. The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of a variance shall not be regarded as a self-created hardship. **The applicant had no control over the platting of this property which was done years before modern zoning standards.**
- **4.10.2.2.4.** The requested variance is consistent with the spirit, purpose, and intent of the Ordinance, such that public safety is secured, and substantial justice is achieved. **The variance is consistent with the spirit, purpose, and intent of the Ordinance and will allow for the development of an uncommonly small lot which might otherwise go undeveloped.**

Keith Dimsdale questioned the 14.62 linear foot deep building envelope that was left after subtracting out the required front and rear yards. He asked for a better prospective.

Mark Helmer said essentially if you look at the chart for the requirements which would be a front yard of 30 feet and a rear yard of 25 feet, you subtract that from what they have which is 69 feet. That only leaves 14.62 linear feet.

Keith Dimsdale asked if the purpose of a 30-foot front and 25-foot rear was established just for esthetics.

Mark Helmer said no, you don't want structures too close to the public right-of-way. Future development could bring on the need to widen streets and you don't want to create more expense for the public.

Sarah Edwards asked if the applicant was meeting the parking the requirements?

Mark Helmer said yes, they are showing two 15-foot concrete driveways. It's more than what the ordinance requires.

Keith Dimsdale asked if this property required a sidewalk in front of it?

Mark Helmer stated no, it doesn't.

Sarah Edwards made a motion to close BA-21-04, seconded by Keith Dimsdale. Unanimously approved.

Keith Dimsdale made a motion to approve variance BA-22-01, based on the finding of fact found in the staff report, seconded by Sarah Edwards. Unanimously approved.

Old Business

None

New Business

None

Sarah Edwards made a motion to adjourn, seconded by Keith Dimsdale. Unanimously Approved

Julie Edmonds

gulie Gdmonds

Administrative Support Specialist

Town of Smithfield Planning Department



Request for Board of Adjustment Action

Agenda BA-22-Item: 02

Date: 4/28/22

Subject: 810 & 812 Market Street Variance

Department: Planning **Presented by:** Mark Helmer

Presentation: Yes

Issue Statement

Bonnie Godwin is requesting the following variances from the Unified Development Ordinance (UDO) to facilitate a subdivision of the property identified with the Johnston County Tax ID# 15027026 into two lots:

| B-2 Zoning District | 810 Market Street | 812 Market Street |
|--------------------------|-------------------|-------------------|
| Minimum Lot Area | +/-8,956 sq. ft | +/-1970 sq. ft. |
| Minimum Lot Frontage | +/-90 ft. | +/-9.62 |
| Corner Side Yard Setback | N/A | 10.9 ft. |
| Side Yard Setback | +/- 3 ft & 0 ft. | 4.8 ft |
| Rear Yard Setback | N/A | +/- 10 ft. |

Financial Impact

None.

Action Needed

To hold a public hearing and to review the variance application to approve, approve with conditions or deny.

Recommendation

Planning Staff recommends approval of variance BA-22-02 based on finding of fact with one condition:

1. That an easement for access and parking be provided on 810 East Market Street (mixed use building) to accommodate 2 parking spaces for 812 East Market Street (Single-family residential building).

Approved: ☐ Town Manager ☐ Town Attorney

Attachments:

- Staff Report
- Application
- Site Plan/Survey



 Agenda
 BA-22

 Item:
 02

 Date:
 4/28/22

REQUEST:

The applicant is requesting the following variances from the B-2 Zoning District lot standards to facilitate the subdivision of the property:

| B-2 Zoning District | 810 Market Street | 812 Market Street |
|--------------------------|-------------------|-------------------|
| Minimum Lot Area | +/-8,956 sq. ft | +/-1970 sq. ft. |
| Minimum Lot Frontage | +/-90 ft. | +/-9.62 |
| Corner Side Yard Setback | N/A | 10.9 ft. |
| Side Yard Setback | +/- 3 ft & 0 ft. | 4.8 ft |
| Rear Yard Setback | N/A | +/- 10 ft. |

PROJECT LOCATION:

The property considered for a variance is located at the corner of East Market Street and 9th Street (South side of E. Market Street).

CASE DATA:

Applicant/Owner: Bonnie Godwin
Tax ID#: 15027026
Town/ETJ: Town
Acreage: 0.23 acres

Present Zoning: R-8
Existing Use: Vacant

Water Service: Town of Smithfield Sewer Service: Town of Smithfield Electrical Service: Town of Smithfield

ADJACENT ZONING AND LAND USE:

| | Zoning | Existing Use |
|--------|-----------------|--------------|
| North | B-2 | Commercial |
| South: | R-8 Residential | Residential |
| West: | B-2 | Commercial |
| East: | N/A | N/A |

STAFF ANALYSIS:

The subject property is a non-conforming lot in the B-2 Zoning District, lacking required minimum lot area and street frontage. There are two structures on the property, a single-family residential house and a mixed-use building with office/commercial on the ground floor and residential above. The property and structures were created prior to current zoning and neither meet current setback requirements.

The applicant intends to split the lot and create an access and parking easement on the mixed use lot to provide the required parking for the single-family lot.

SECTION 8.8 B-2 GENERAL BUSINESS DISTRICT.

8.8.1. Dimensional Requirements.

| (A) Minimum Lot Area | 6,000 sq ft 9,000 sq ft 9,000 sq ft 12,000 sq ft 12,000 sq ft 12,000 sq ft |
|--------------------------|---|
| (B) Minimum Lot Frontage | 60 ft 60 ft 200 ft 125 ft 125 ft |

| (C) Front Yard Setback | 25 ft 25 ft 100/50 ft (see Sec 8.8.2.1) 50/35 ft (see Sec 8.8.2.2) 20 ft |
|---|--|
| (D) Side Yard Width • Single-family dwelling • Two-family dwelling • Multi-family dwelling* • Major shopping center • Minor shopping center • Other building or use | 8 ft 8 ft 50 ft 15 ft (see Sec 8.8.2.3) 8 ft (see Sec 8.8.2.3) |
| (E) Rear Yard Depth | 15 ft 15 ft 50 ft 25 ft 15 ft |
| (F) Maximum Building Height | 40 ft |
| (G) Accessory Buildings | 10 ft (see Note 8.13.2) |

SUMMARY OF VARIANCE REQUEST:

| | 810 Market Street (mixed use bldg.) | | 812 Market Street (residential) | | | |
|-------------|-------------------------------------|-----------|---------------------------------|--------------|---------------|-----------------|
| | B-2 Zoning | Proposed | Variance | B-2 Zoning | Proposed | Variance |
| Minimum Lot | 12,000 sq. | 3,044 sq. | +/-8,956 sq. | 6000 sq. ft. | */- 4,030 sq. | +/-1970 sq. ft. |
| Area | ft. | ft. | ft. | | ft. | |
| Minimum Lot | 125' | 35' | +/-90 ft. | 60' | 50.38' | +/-9.62 |
| Frontage | | | | | | |

| Corner Side | N/A | N/A | N/A | 12.5 | 1.6' | 10.9 ft. |
|-------------|-----|--------|--------------|------|------|------------|
| Yard | | | | | | |
| Setback | | | | | | |
| Side Yard | 8' | +/- 5' | +/- 3 ' / 0' | 8' | 3.2' | 4.8 ft |
| Setback | | | | | | |
| Rear Yard | 15' | N/A | N/A | 15' | 5' | +/- 10 ft. |
| Setback | | | | | | |

STAFF FINDING OF FACT:

In order to approve a variance, the Board of Adjustments shall find all of the following provisions can be met (Staff's finding are in **bold/italic**):

- 4.10.2.2.1. Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property. Without the variance, the property cannot be subdivided.
- 4.10.2.2.2. The hardship results from conditions that are peculiar to the property, such as location, size, or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance. The property and structures existed prior to current zoning which has created the hardship.
- 4.10.2.2.3. The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of a variance shall not be regarded as a self-created hardship. The property and structures existed prior to current zoning which has created the hardship.
- 4.10.2.2.4. The requested variance is consistent with the spirit, purpose, and intent of the Ordinance, such that public safety is secured, and substantial justice is achieved. The variance is consistent with the spirit, purpose, and intent of the Ordinance. The mixed use building and single-family home are uses that are land uses that are best separated and are typically separated under the UDO.

RECOMMENDATION:

Planning Staff recommends the Board of Adjustment approve the variance, BA-22-02, based on the finding of fact with one condition:

 That an easement for access and parking be provided on 810 East Market Street (mixed use building) to accommodate 2 parking spaces for 812 East Market Street (Single-family residential building).

RECOMMENDED MOTION:

Planning Staff recommends approval with the following motion:

"Move to approve variance BA-22-02 based on the finding of fact found in the staff report with one condition:

• That an easement for access and parking be provided on 810 East Market Street (mixed use building) to accommodate 2 parking spaces for 812 East Market Street (Single-family residential building).



Town of Smithfield Planning Department

350 E. Market St. Smithfield, NC 27577 P.O. Box 761, Smithfield, NC 27577

Phone: 919-934-2116 Fax: 919-934-1134

VARIANCE APPLICATION

Pursuant to Article 4, of the Town of Smithfield Unified Development Ordinance, an owner of land within the jurisdiction of the Town (or a duly authorized agent) may petition the Board of Adjustment for relief from a requirement of the Unified Development Ordinance and to permit construction in a manner otherwise prohibited by this Ordinance where specific enforcement would result in unnecessary hardship.

In granting variances, the Board of Adjustment may impose such reasonable conditions as will insure that the use of the property to which the variance applies will be as compatible as practicable with the surrounding properties.

Variance applications must be accompanied by nine (9) sets of the complete application, nine (9) sets of required plans, an Owner's Consent Form (attached) and the application fee.

| SITE INFORMATION: | |
|---|---|
| Name of Project: | Acreage of property: . 171 |
| Parcel ID Number: 15027027 | Tax ID: |
| Deed Book: | Deed Page(s): 309 |
| Address: 312 2 MKT St | 7 8010 E MARKET ST. |
| Location: | |
| - | |
| Existing Use: Res/ Commercia | Proposed Use: Res Commercial |
| Existing Zoning District: B-2 | |
| Requested Zoning District 3-2 | |
| Is project within a Planned Development: | Yes |
| Planned Development District (if applicable): | |
| Variance Request (List Unified Development Code | sections and paragraph numbers) |
| TO SPUT THE & BUILDING | S onto separate LOTS ; FOR PARKING ON THE |
| MIKED USE LOT | TOR PARKING ON TIPE |
| | |
| FOR OFFICE USE ONLY | |
| File Number: Date Received: | Amount Paid: |
| OWNER INFORMATION: | |

| Name: | NIE (Goduzin) |
|-----------------------------|---|
| Mailing Address: | DEON 815 SEIMA M.C. |
| Phone Number: | 19 320 7146 Fax: 919. 202. 5149 |
| Email Address: | bonnie godwin / @ gmail. com |
| | |
| APPLICANT INFOR | MATION: |
| Applicant: | |
| Mailing Address: | |
| Phone Number: | Fax: |
| Contact Person: | |
| Email Address: | |
| REQUIRED PLANS | AND SUPPLEMENTAL INFORMATION |
| all plans, except where oth | accompany a variance application. This information is required to be present on herwise noted: Splease see the plan requirements checklist). |
| Owner Consent for | m |
| A Statement of Just | ification. |
| Required Finding o | f Fact. |
| Other Applicable D | ocumentation: |
| STATEMENT OF JU | STIFICATION |
| | formation concerning all requests. Attach additional sheets if necessary. MIXED USE DLINGING FROM WTQ) |
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REQUIRED FINDINGS OF FACT

Article 4, Section 4.10.2.2 of the Town of Smithfield Unified Development Ordinance requires applications for a variance to address the following findings. The burden of proof is on the applicant and failure to

adequately address the findings may result in denial of the application. Please attach additional pages if necessary. 4.10.2.2.1 Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property. THE PROPERTY IS DIFFICULT TO SELL WITH 4.10.2.2.2. The hardship results from conditions that are peculiar to the property, such as location, size, or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance. THE PROPERTY AND BULLDINGS WESTE CHEATER PRIOR TO CURRENT TONING 4.10.2.2.3. The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of a variance shall not be regarded as a self-created hardship. APPLICANT DID NOT CHEATE THE 4.10.2.2.4. The requested variance is consistent with the spirit, purpose, and intent of the Ordinance, such that public safety is secured and substantial justice is achieved. THE INTENT IS TO SEPARATE THE DIFFERENT NONCONFORMING WHES & WESTERN THE DESCREE OF NON-CONFORMITY.

APPLICANT AFFIDAVIT

I/We, the undersigned, do hereby make application and petition to the Board of Adjustment of the Town of Smithfield to approve the subject Variance request. I hereby certify that I have full legal right to request such action and that the statements or information made in any paper or plans submitted herewith are true and correct to the best of my knowledge. I understand this application, related material and all attachments become official records of the Planning Department of the Town of Smithfield, North Carolina, and will not

Print Name

ignature of Applicant

Page 4 of 5

100 Block of South Ninth Street

File Number: BA-22-02

Project Name: South Ninth St Residential

Request: Variance to Front and Rear,Corner Side Setbacks & Minimum Lot Frontage

> Existing Zoning: B-2 (Business)

Existing Land Use: Commercial and Residential

> Tax ID# 15027026

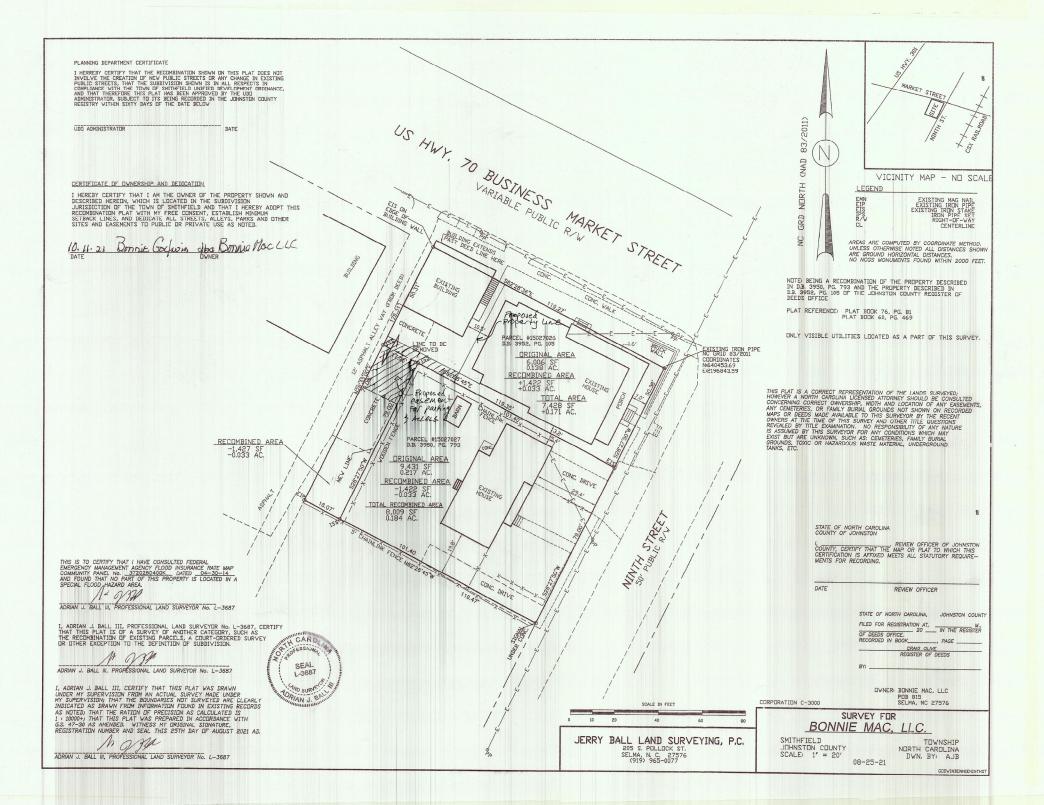
Owner: Bonnie Mac LLC

Applicant: Bonnie Mac LLC



Map created by the Mark E. Helmer, AICP







PLANNING DEPARTMENT

Mark E. Helmer, AICP, Senior Planner

ADJOINING PROPERTY OWNERS CERTIFICATION

| I, Mark E. Helmer, hereby certify that the property owner and adjacent property owners |
|--|
| of the following petition, <u>BA-22-02</u> , were notified by First Class Mail on <u>4-12-22</u> . |
| |

ignature

¹ Johnston County, North Carolina

I, Julianne Edmonds, Notary Public for Johnston County and State of North Carolina do hereby certify that <u>Mark E. Helmer</u> personally appeared before me on this day and acknowledged the due execution of the foregoing instrument. Witness my hand and official seal, this the

| 12th day of April | , 2022 |
|--------------------------------------|--------|
| Julianne Edmonds Julianne Edmonds | |
| Votary Public Signature | |
| JULUANO FOMONCIA) Notary Public Name | |

My Commission expires on January 15, 2023
(Seal)

Adjacent Property Owners of BA-22-02

| TAG | PIN | NAME | ADDRESS | CITY | STATE | ZIPCODE |
|----------|----------------|---------------------------|------------------|------------|-------|------------|
| 15027026 | 169419-60-7485 | BONNIE MAC LLC | PO BOX 815 | SELMA | NC | 27576-0000 |
| 15022025 | 169419-60-7632 | STANCIL OIL COMPANY, INC. | 212 N RAIFORD ST | SELMA | NC | 27576-2835 |
| 15027022 | 169419-60-5398 | SANDERS, MYRTLE P | 303 PINE ST | SMITHFIELD | NC | 27577-0000 |
| 15027030 | 169419-60-6210 | SANDERS, MYRTLE | 806 E MARKET ST | SMITHFIELD | NC | 27577-4616 |
| 15027025 | 169419-60-5224 | SANDERS, MYRTLE | 806 E MARKET ST | SMITHFIELD | NC | 27577-4616 |
| 15027027 | 169419-60-7359 | DUNCAN, VYNETTE GREGORY | 104 S 9TH ST | SMITHFIELD | NC | 27577-4666 |
| 15023016 | 169419-70-1520 | NOLAND PROPERTIES INC | PO BOX 54786 | LEXINGTON | KY | 40555-4786 |



PLANNING DEPARTMENT

Mark E. Helmer, AICP, Senior Planner

Notice Of Public Hearing

Notice is hereby given that a public hearing will be held before the Board of Adjustment of the Town of Smithfield, N.C., on Thursday, April 28, 2022 at 6:00 p.m. in the Town Hall Conference Room located at 350 East Market Street to consider the following request:

<u>BA-22-02 Bonnie Godwin:</u> The applicant is requesting a variance to the Town of Smithfield Unified Development Ordinance, Article 8, Section 8.8 to allow for a decrease in minimum lot area, minimum lot frontage, corner side building setbacks, side building setbacks and rear building setbacks on property located within a B-2 (Business) zoning district. The property considered for a variance is located on the west side of the intersection of East Market Street and South Ninth Street and further identified as Johnston County Tax ID# 15027026.

You have been identified as a property owner in the area specified above and are being advised of this meeting as you may have interest in this matter. You are welcome to attend; however, you are not required to in order for the Board to act on this request. Additional information may be obtained by contacting the Town of Smithfield Planning Department at 919-934-2116.