TOWN OF SMITHFIELD BOARD OF ADJUSTMENT AGENDA PACKET



Chairman: Stephen Upton Vice-Chairman: Mark Lane

Sarah Edwards Keith Dimsdale Jeremy Pearce Richard Upton Monique Austin

Stephen Wensman, AICP, RLA, Planning Director Mark Helmer AICP, CZO, Senior Planner Julie Edmonds, Administrative Assistant

Meeting Date: Thursday, February 24, 2022

Meeting Time: 6:00 p.m.

Meeting Place: Council Chambers, Smithfield Town Hall

AGENDA BOARD OF ADJUSTMENT REGULAR MEETING FEBRUARY 24, 2022 MEETING TIME: 6:00 PM TOWN HALL

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Approval of the minutes for November 30, 2021

Public Hearings.

BA-22-01 Jancuska Construction Company: The applicant is requesting a variance to the Town of Smithfield Unified Development Ordinance, Article 8, Section 8.3 to allow for a decrease in front building setbacks, rear building setbacks and a decrease in minimum lot size for the construction of a two-family dwelling on property located within an R-8 (Residential) zoning district. The property considered for a variance is located on the east side of South Fifth Street approximately 290 feet south of its intersection with East Market Street and further identified as Johnston County Tax ID#15026019.

Old Business. New Business.

Adjournment.

Draft
Smithfield
Board of Adjustment Minutes
Thursday, November 30, 2021
6:00 P.M.,
Town Hall, Council Chambers

Members Present:

Members Absent:

Stephen Upton, Chairman Mark Lane, Vice Chairman Sarah Edwards Richard Upton Jeremy Pearce Keith Dimsdale Monique Austin

Staff Present:

Staff Absent:

Mark Helmer, Senior Planner

Stephen Wensman, Planning Director

Julie Edmonds, Administrative Support Specialist

CALL TO ORDER

Motion to change agenda was made by Keith Dimsdale, seconded by Richard Upton. Unanimously approved

Swearing in of new member Monique Austin

Approval of minutes from July 29th, 2021

Sarah Edwards made a motion, seconded by Mark Lane to approve the minutes as written. Unanimously Approved

Open Public Hearing

Keith Dimsdale made a motion, seconded by Richard Upton to open the public hearing.

BA-21-04 ALA Johnson Sewer Easement: Johnston CD, LLC is requesting a 10-foot reduction to the minimum required 30-foot sewer easement width for the construction of utility services required to server the American Leadership Academy. The property considered for the variance is located on the north side of Cloverdale Drive approximately 360 feet east of its intersection with Juniper Drive. The property is further identified as Johnston County tax ID# 15J08090A.

Mark Helmer stated that Johnston CD, LLC is requesting a 10' variance from the 30' wide utility easement standard found in the Unified Development Ordinance, Section 10.110.1.5.1. The project is located at 320 Cloverdale Drive, Clayton, NC 27520. The property to the north of the subject property is being developed as a charter school, American Leadership Academy and the easement is needed to connect the school to the sewer line located in the Cloverdale Drive right-

of-way. The sewer line location is being dictated by the location of existing sewer in the Cloverdale Subdivision and the ability to gravity flow the sewer. The space between the existing homes limits the ability to provide a standard 30-foot-wide sewer easement. The 30-foot-wide easement is the standard to ensure the Town has the ability maintain its sewer lines without having to evaluate each proposed sewer line. Public Utilities has evaluated the depth of this sewer line and has determine a 20-foot-wide easement is sufficient.

STAFF FINDINGS OF FACT:

In order to approve a variance, the Board of Adjustments shall find all of the following provisions can be met (Staff's findings are in bold/ italic):

- **4.10.2.2.1.** Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property. **Without the variance, the charter school project would not have public sewer available.**
- **4.10.2.2.2.** The hardship results from conditions that are peculiar to the property, such as location, size, or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance. **The need to gravity flow the sewer to an existing sewer line is the hardship necessitating an easement in that location and the need for a reduced easement due to the existing residential structures.**
- **4.10.2.2.3**. The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of a variance shall not be regarded as a self-created hardship. **The applicant had no control over the location of the single-family homes.**
- **4.10.2.2.4.** The requested variance is consistent with the spirit, purpose, and intent of the Ordinance, such that public safety is secured, and substantial justice is achieved. **The variance is consistent with the spirit, purpose, and intent of the Ordinance. The Public Utilities Director has evaluated the easement and had determined the 20**-foot-wide easement to be sufficient. Mark Lane asked if it was correct that C.A. Byrd had offered a 20-foot variance?

Mark Helmer said he has offered Johnston ALA to go through his land to get to the needed sewer connection for the school.

Mark Lane asked why the variance was required?

Mark Helmer said a 30-foot easement is what we would like to have. However, it can be done on 20-feet.

Jim Way of 1080 the Old Place, Raleigh, NC and he represents Johnston CD, LLC. The distance between houses has limited the ability to get sewer through there. 30 feet wasn't available but 20 feet is and that's suitable for us to get in there and run sewer lines. There is no other way to get sewer served to this site. With all the growth that's in Johnston County there is a sewer across

the highway that is not available. There isn't enough capacity. After consulting with the utility director and Johnston County this was the recommendation of the path we should take.

Mark Lane asked if another business came to this area would they also have to do the gravity fed sewer since the County is at full capacity?

Mark Helmer said he didn't know about the capacity to the sewer main someone would tie into but ultimately the County says they have enough to allocate to this project. We've been told sewer capacity at this point is being reserved for job generating businesses only.

Sarah Edwards made a motion to close BA-21-04, seconded by Keith Dimsdale. Unanimously approved.

Keith Dimsdale made a motion to approve variance BA-21-04, based on the finding of fact found in the staff report, seconded by Mark Lane. Unanimously approved.

Old Business

Mark Helmer stated that a new sign ordinance will be brought before the Planning Board in January.

New Business

None

Keith Dimsdale made a motion to adjourn, seconded by Mark Lane. Unanimously Approved

Julie Edmonds

Julie Gdmonds

Administrative Support Specialist

Town of Smithfield Planning Department



Request for Board of Adjustment Action

Agenda BA-22-Item: 01

Date: 2/24/22

Subject: South Fifth Street Duplex

Department: Planning **Presented by:** Mark Helmer

Presentation: Yes

Issue Statement

Tom Jancuska is requesting a variance from Article 8, Section 8.3 to allow for a reduction to the minimum front and rear building setbacks and for a reduction to the minimum lot size for the construction of a two-family dwelling

Financial Impact

None.

Action Needed

To hold a public hearing and to review the variance application to approve with conditions or deny.

Recommendation

Planning Staff recommends approval of variance BA-22-01 based on finding of fact.

Approved: Town Manager Town Attorne

Attachments:

- Staff Report
- Application
- Site Plan



 Agenda
 BA-22

 Item:
 01

 Date:
 2/24/22

APPLICATION NUMBER: BA-22-01

APPLICANT/OWNER: Terraeden Landscape & Design / Tom Jancuska

AGENTS: None

TAX ID NUMBER: 15026019
TOWN LIMITS/ETJ: Town

PROJECT LOCATION:

The property considered for a variance is located on the east side of South Fifth Street approximately 290 feet south of its intersection with East Market Street.

REQUEST:

The applicant is requesting a variance to the Town of Smithfield Unified Development Ordinance, Article 8, Section 8.3 to allow for a decrease in front building setbacks, rear building setbacks and a decrease in minimum lot size for the construction of a two-family dwelling on property located within an R-8 (Residential) zoning district.

SITE DATA:

Acreage: 0.23 acres

Present Zoning: R-8 Existing Use: Vacant

Water Service: Town of Smithfield Town of Smithfield Town of Smithfield Town of Smithfield

ADJACENT ZONING AND LAND USE:

	Zoning	Existing Use
North	R-8 Residential	Residential
South:	R-8 Residential	Residential
West:	OI Office-Institutional	Smithfield Police Department
East:	R-6 Residential	Vacant

STAFF ANALYSIS:

The subject property is approximately 133 linear feet wide and varies in depth from 69.2 feet and 78.11 feet. After subtracting out the required front and rear required yards, only a 14.62 linear foot deep building envelope remains. Granting a variance to the required front and rear building setback will allow the lot to be built upon. Without a variance, the lot would be considered by most builders as undevelopable.

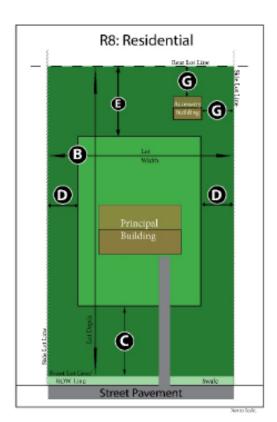
The subject property is approximately 9,650 square feet in area. The applicant is requesting a 350-foot variance to the minimum lot size for the construction of a two-family dwelling which is a permitted us by right within the R-8 zoning district. The follow chart document the required yards as published in the Town of Smithfield Unified Development Ordinance.

SECTION 8.3 R-8 SINGLE, TWO, AND MULTI-FAMILY RESIDENTIAL DISTRICT.

8.3.1. Dimensional Requirements.

(A) Minimum Lot Area Single-family dwelling Two-family dwelling Multi-family dwelling* Other building	8,000 sq ft 10,000 sq ft 9,000 sq ft 10,000 sq ft
(B) Minimum Lot Frontage	70 ft
(C) Front Yard Setback	30 ft
(D) Side Yard Width	10 ft
(E) Rear Yard Depth	25 ft
(F) Maximum Building Height	35 ft
(G) Accessory Buildings	10 ft (see Note 8.13.2)

^{*}See Note 8.13.1 for additional multi-family dimensional requirements.



YARD AREA

BUILDABLE AREA

STAFF FINDINGS OF FACT:

In order to approve a variance, the Board of Adjustments shall find all of the following provisions can be met (Staff's findings are in *bold/italic*):

- 4.10.2.2.1. Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property. Without the variance, the property would unlikely ever be built upon given the shallow depth of this existing lot.
- 4.10.2.2.2. The hardship results from conditions that are peculiar to the property, such as location, size, or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance. The lots within the 100 block of South Fifth Street are uncommonly shallow even for the R-8 zoning district. The subject property is considered legal non-conforming and was plated prior to modern zoning and standardized setbacks.
- 4.10.2.2.3. The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of a variance shall not be regarded as a self-created hardship. The applicant had no control over the platting of this property which was done years before modern zoning standards.
- 4.10.2.2.4. The requested variance is consistent with the spirit, purpose, and intent of the Ordinance, such that public safety is secured, and substantial justice is achieved. The variance is consistent with the spirit, purpose, and intent of the Ordinance and will allow for the development of a uncommonly small lot which might otherwise go undeveloped.

RECOMMENDATION:

Planning Staff recommends the Board of Adjustment approve the variance, BA-22-01, based on the finding of fact.

RECOMMENDED MOTION:

Planning Staff recommends approval with the following motion:

"Move to approve variance BA-22-01, based on the finding of fact found in the staff report.



Town of Smithfield Planning Department

350 E. Market St. Smithfield, NC 27577 P.O. Box 761, Smithfield, NC 27577

> Phone: 919-934-2116 Fax: 919-934-1134

VARIANCE APPLICATION

Pursuant to Article 4, of the Town of Smithfield Unified Development Ordinance, an owner of land within the jurisdiction of the Town (or a duly authorized agent) may petition the Board of Adjustment for relief from a requirement of the Unified Development Ordinance and to permit construction in a manner otherwise prohibited by this Ordinance where specific enforcement would result in unnecessary hardship.

In granting variances, the Board of Adjustment may impose such reasonable conditions as will insure that the use of the property to which the variance applies will be as compatible as practicable with the surrounding properties.

Variance applications must be accompanied by nine (9) sets of the complete application, nine (9) sets of required plans, an Owner's Consent Form (attached) and the application fee.

SITE INFORMATION:			
Parcel ID Number: 169	Street Duplex 419-50-2783		26019
Deed Book: 04676		_ Deed Page(s):	0059
Address: 113 S Fifth	Street		
Location: across from	Police Departme	ent	
Existing Use: Vacant		Proposed Use:	Residential Duplex
Existing Zoning District:	R-8		
Requested Zoning District	R-8		
Is project within a Planned	Development:	Yes	No
Planned Development Distr	ict (if applicable):		
Variance Request (List Univeduce front yard setback 20% to			
	min. area per dwelling uni	t for multifamily housing	(4,500 sf/unit). Applicable sections
of UDO 9.2.1 and 9.2.2.			
FOR OFFICE USE ONL	Y		
File Number:	Date Received:	A	Amount Paid:
OWNER INFORMATIO	N:		

Mailing Address:	116 Kensington Ct., Clay	/ton, NC 27527
Phone Number:	919-369-1844	Fax:
Email Address:		
APPLICANT INI	FORMATION:	
Applicant: Terra	eden Landscape & Desigr	ı, LLC
Mailing Address:	11 Kentwood Drive	
Phone Number:	919-219-3410	Fax:
Contact Person:	Paul Embler	
Email Address:	pembler@embarqmail.co	om
KEQUIKED PLA	INS AND SUPPLEME	NTAL INFORMATION
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All required plans, except when All required plans owner Conservation A Statement of Required Find Other Applica STATEMENT Of the lot is existing but the lot is existing but the lot is not deep a large drainage did eslopes that further djustments to issue reduce the front yard reduce the min. 10,00 mis reduction in lot and the lot and the lot is sue reduce the min. 10,00 mis reduction in lot and the lot and the lot is sue reduce the min. 10,00 mis reduction in lot and the lot is sue reduction	ans (please see the plan real form If Justification. Ing of Fact. In Documentation: F JUSTIFICATION The information concerning is of such a configuration enough to offer adequate facts to the rear of the proper inhibit the development variances as follows: If setback by 20% or 6 ft to setback by 20% of 5 ft to a configurement.	g all requests. Attach additional sheets if necessary. Ithat renders the lot almost unbuildable because of the depth front and rear yard setbacks required by the UDO. Plus there try that carries significant off site water in a open channel without the lot. Per the UDO the Owner is asking the Board of allow for a 24 foot setback in lieu of required 30 ft (Sec 9.2.2 allow for a 20 foot setback in lieu of required 25 ft (Sec 9.2.1) in R-8 for a duplex to 9,000 sf (Sec 9.2.1) please note that the UDO requirement of 4,500 sf of lot area per multifamily

REQUIRED FINDINGS OF FACT

Article 4, Section 4.10.2.2 of the Town of Smithfield Unified Development Ordinance requires applications for a variance to address the following findings. The burden of proof is on the applicant and failure to

-	See justification above (not sufficient depth of lot).
opo	2.2.2. The hardship results from conditions that are peculiar to the property, such as location, size, or graphy. Hardships resulting from personal circumstances, as well as hardships resulting from conditionare common to the neighborhood or the general public, may not be the basis for granting a variance.
	See justification above (difficulty in meeting requirements due to ditch in rear of property).
-	
.10.	nasing property with knowledge that circumstances exist that may justify the granting of a variance sha
.10.	
.10.	hasing property with knowledge that circumstances exist that may justify the granting of a variance shape regarded as a self-created hardship. The lot was plotted well before the Town had zoning and subdivision ordinance to regulate development.
J.10.	

adequately address the findings may result in denial of the application. Please attach additional pages if

necessary.

APPLICANT AFFIDAVIT

I/We, the undersigned, do hereby make application and petition to the Board of Adjustment of the Town of Smithfield to approve the subject Variance request. I hereby certify that I have full legal right to request such action and that the statements or information made in any paper or plans submitted herewith are true and correct to the best of my knowledge. I understand this application, related material and all attachments become official records of the Planning Department of the Town of Smithfield, North Carolina, and will not be returned.

Paul Conley Embler, JR

Print Name

Signature of Applicant

2/11/2022

Date



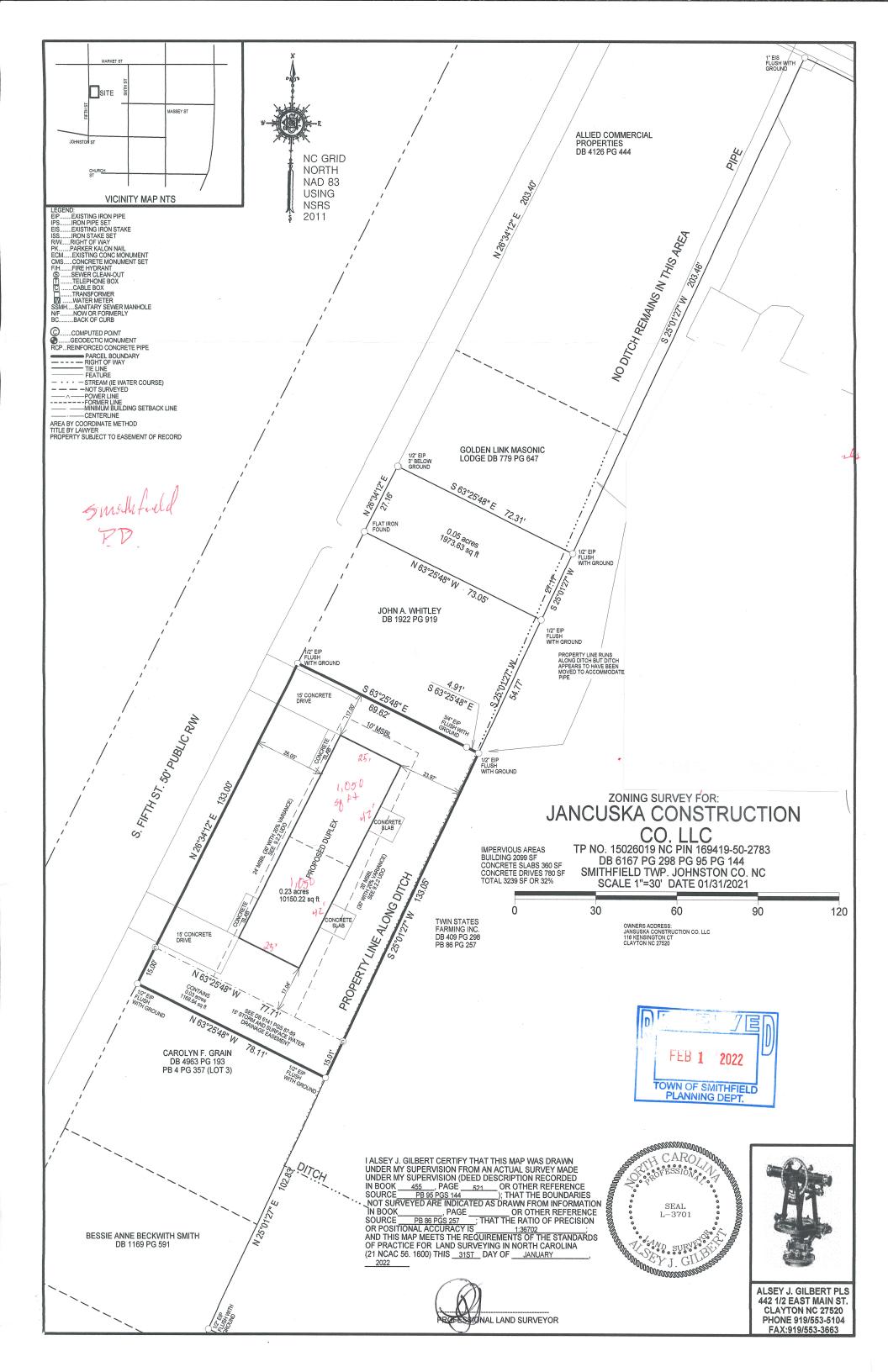
Town of Smithfield Planning Department

350 E. Market St Smithfield, NC 27577 P.O. Box 761, Smithfield, NC 27577

Phone: 919-934-2116 Fax: 919-934-1134

OWNER'S CONSENT FORM

Name of Project: 113 S Fifth	n Street Duplex	Submittal Date: 2	/11/2022
OWNERS AUTHORIZATIO	ON.		
I hereby give CONSENT to Ter- clearly full name of agent) to a required material and document pertaining to the application(s) designated above to agree to all application.	ts, and to attend and re) indicated above. Furt	omit or have submitted present me at all meeti thermore, I hereby giv	ngs and public hearings we consent to the party
I hereby certify I have full known application. I understand that a agent will result in the denial, approval or permits. I acknown application. I further consent to document submitted as a part of conditions, which may be impossed.	my false, inaccurate or in revocation or administ wledge that additional the Town of Smithfield of this application for an	incomplete information trative withdrawal of transfermation may be retroited to publish, copy or reproperty third party. I further of this application.	provided by me or my his application, request equired to process this produce any copyrighted
Simple	Print Name	Jora	Date
Signature of Owner	Frint Name		Date
CERTIFICATION OF APPI	LICANT AND/OR PRO	PERTY OWNER	
I hereby certify the statements and correct to the best of my attachments become official re Carolina, and will not be returned.	y knowledge. I underst cords of the Planning l	and this application, and the Town	related material and al wn of Smithfield, North
Caulle glis	Paul C. Er	nbier, Jr.	2/11/2022
Signature of Owner/Applicant	Print Name		Date
FOR OFFICE USE ONLY			
File Number Date	e Received	Parcel ID Number	



100 Block of South Fifth Street

File Number: BA-22-01

Project Name: South Fifth St Duplex

Request: Variance to Front and Rear Setbacks & Minimum Lot Size

Existing Zoning: R-8 (Residential)

Existing Land Use: Vacant

Tax ID#: 15026019

Owner: <u>Janc</u>uska Const. Co.

Applicant: Terraeden Landscape & Design



Map created by the Mark E. Helmer, AICP Senior Planner, GIS Specialist on 2/18/2022





PLANNING DEPARTMENT

Mark E. Helmer, AICP, Senior Planner

ADJOINING PROPERTY OWNERS CERTIFICATION

I, Mark E. Helmer, hereby certify that the property owner and adjacent property owners of the following petition, <u>BA-22-01</u>, were notified by First Class Mail on <u>2-11-22</u>.

Mash E. Webner

Johnston County, North Carolina

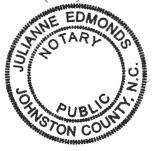
I, Julianne Edmonds, Notary Public for Johnston County and State of North Carolina do hereby certify that <u>Mark E. Helmer</u> personally appeared before me on this day and acknowledged the due execution of the foregoing instrument. Witness my hand and official seal, this the

Autianne Gamondo
Notary Public Signature

Tulianne Famonds

Notary Public Name

My Commission expires on January 15, 2023 (Seal)



Adjacent Property Owners of BA-22-01

TAG	PIN	NAME	ADDRESS2	CITY	STATE	ZIPCODE
15026018	169419-50-2634	GRAIN, CAROLYN F	APT 2L	HARRISON	NY	10528-3841
15025051	169419-50-1877	TOWN OF SMITHFIELD	PO BOX 761	SMITHFIELD	NC	27577-0000
15025048	169419-50-2949	TOWN OF SMITHFIELD	PO BOX 761	SMITHFIELD	NC	27577-0000
15025052B	169419-50-1850	TOWN OF SMITHFIELD	PO BOX 761	SMITHFIELD	NC	27577-0000
15026019	169419-50-2783	E & F PROPERTIES INC	PO BOX 1352	SMITHFIELD	NC	27577-1352
15026023	169419-50-5824	TWIN STATES FARMING INC	P O BOX 1352	SMITHFIELD	NC	27577-1352
15026020	169419-50-3821	WHITLEY, JOHN A	317 S 3RD ST	SMITHFIELD	NC	27577-4543
		Jancuska Construction Co.	116 Allison Way	Archers Lodge	NC	27527



PLANNING DEPARTMENT

Mark E. Helmer, AICP, Senior Planner

Notice Of Public Hearing

Notice is hereby given that a public hearing will be held before the Board of Adjustment of the Town of Smithfield, N.C., on Thursday, February 24, 2022 at 6:00 p.m. in the Town Hall Conference Room located at 350 East Market Street to consider the following request:

BA-22-01 Jancuska Construction Company: The applicant is requesting a variance to the Town of Smithfield Unified Development Ordinance, Article 8, Section 8.3 to allow for a decrease in front building setbacks, rear building setbacks and a decrease in minimum lot size for the construction of a two-family dwelling on property located within an R-8 (Residential) zoning district. The property considered for a variance is located on the east side of South Fifth Street approximately 290 feet south of its intersection with East Market Street and further identified as Johnston County Tax ID#15026019.

You have been identified as a property owner in the area specified above and are being advised of this meeting as you may have interest in this matter. You are welcome to attend; however, you are not required to in order for the Board to act on this request. Additional information may be obtained by contacting the Town of Smithfield Planning Department at 919-934-2116.