## TOWN OF SMITHFIELD BOARD OF ADJUSTMENT AGENDA PACKET



Chairman: Sarah Edwards Vice-Chairman: Jeremy Pearce

> Monique Austin Thomas Bell

Stephen Wensman, AICP, RLA, Planning Director Micah Woodard, CZO Planner I Julie Edmonds, Administrative Assistant

Meeting Date: Thursday, April 24, 2025

Meeting Time: 6:00 p.m.

Meeting Place: Council Chambers, Smithfield Town Hall

# AGENDA BOARD OF ADJUSTMENT REGULAR MEETING APRIL 24TH, 2025 MEETING TIME: 6:00 PM TOWN HALL

Approval of the minutes for March 27 <sup>th</sup> , 2025.
Public Hearing.
<ul> <li><u>BA-25-02</u>: Requesting a variance to increase the allowable square footage for an Accessory Dwelling Unit (ADU) by 28% and for the ADU to have its own separate utility metering. Unified Development Ordinance (UDO) Section 7.3.3. regulates ADU's. The property considered for variance is located at 57 Strickland Road, further identified by Johnston County Tax ID 17J07024E</li> </ul>
Old Business.
New Business.
Adjournment.

Call to Order.

## Draft Town of Smithfield Board of Adjustment Minutes Thursday, March 27th, 2025 6:00 P.M. Town Hall, Conference Room

**Members Present:** 

Jeremy Pearce, Vice Chairman Thomas Bell Monique Austin Members Absent:

Sarah Edwards, Chairman

Staff Present:

Micah Woodard, Planner I Julie Edmonds, Admin Support Specialist **Staff Absent:** 

Stephen Wensman, Planning Director

#### **CALL TO ORDER**

#### Approval of minutes from January 30th, 2025

Tom Bell made a motion, seconded by Monique Austin to approve the minutes as written. Unanimously approved

#### **Open Public Hearing**

Tom Bell made a motion to open the public hearing; seconded by Monique Austin. Unanimously approved.

Oath was administered to all individuals wishing to speak.

**BA-25-01:** The property owner, Lynda Carroll, residing at 833 Country Club Road, further identified by the Johnston County Tax ID 15J11023P, is requesting variance from the Unified Development Ordinance Section 7.3 to allow a swimming pool in the side & front yard and associated masonry fence/wall in the front yard to be greater than 4' tall.

Planner Micah Woodard explained to the board the applicant was requesting a variance allowing a swimming pool in the side and front yard and masonry fence in the front yard that would exceed 4' in height.

The applicant Lynda Carroll briefly spoke. She stated the swimming pool and masonry fence would be constructed correctly and look very nice. She and her husband want this pool for their grandchildren.

#### **Close Public Hearing**

Tom Bell made a motion to close BA-25-01; seconded by Monique Austin. Unanimously approved.

Jeremy Pearce read the four Finding of Fact.

- 1. Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property. In absence of this variance, the applicant will not be able to construct a pool and the associated masonry wall, which are reasonable accessory uses/ structures on a residential property. All BOA members agreed.
- 2. The hardship results from conditions that are peculiar to the property, such as location, size, or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance. The back yard is heavily impacted by environmental features and regulations which prohibit the use of the back yard for the swimming pool. The impacts are not the result of personal circumstances. All BOA members agreed

3. The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of a variance shall not be regarded as a self-created hardship. **This site** 

was developed decades ago and legal restrictions were imposed on the property afterwards. The hardship is not self-created. All BOA members agreed

4. The requested variance is consistent with the spirit, purpose, and intent of the Ordinance, such that public safety is secured, and substantial justice is achieved. The variance is consistent with the spirit, purpose and intent of the ordinance in that the applicant will be screening the pool with an architecturally pleasing masonry wall that will blend into the architecture of the home. All BOA members agreed.

Old Business.

None

#### Adjournment.

Jeremy Pearce made a motion to adjourn; seconded by Tom Bell. Unanimously approved.

Julie Edmonds

**Administrative Support Specialist** 

gulie Gdmonds

Town of Smithfield Planning Department



## Request for **Board of Adjustment** Action

Agenda BA-25-02 Item: Date:

4/24/25

Marilyn Mozingo ADU Variance Subject:

**Planning** Department:

Presented by: Micah Woodard, CZO, Planner I

Presentation: **Public Hearing** 

#### **Issue Statement**

To review a variance from the Unified Development Ordinance, Section 7.3.3. (7.3.3.1. & 7.3.3.7.) to allow an ADU to be larger than the allowed seventy-five (75%) percent of the gross floor area of the total principal dwelling and to allow the ADU to have separate utility meters.

#### Financial Impact

None.

#### **Action Needed**

To hold an evidentiary hearing, review the variance request and decide whether to approve, approve with conditions, or deny.

#### Recommendation

Planning Staff recommends approval of the variance, Case no. BA-25-02, based on the finding of fact.

Approved: ☐ Town Manager ☐ Town Attorney

#### Attachments:

- Staff Report
- Finding of Fact
- Application
- Site Plan

Agenda BA-25-02 Item:

#### **REQUEST:**

The property owner, Marilyn Mozingo, residing at 57 Strickland Road, further identified by the Johnston County Tax ID# 17J07024E, is requesting variance from the Unified Development Ordinance Section 7.3.3. to allow an Accessory Dwelling Unit (hereafter 'ADU') to be larger than the allowed seventy-five (75) percent of the gross floor area of the total principal dwelling and to allow the ADU to have separate utility meters.

#### PROJECT LOCATION:

The property considered for variance is located down a private drive off Strickland Road.

#### **CASE DATA:**

Applicant/Owner: Marilyn Mozingo Tax ID#: 17J07024E

Town/ETJ: ETJ

Acreage: 2.813 acres

Present Zoning: R-20A (Residential-Agriculture) Existing Use: Detached single-family home

Water Service: Private Well

Sewer Service: Septic Electrical Service: Duke

#### **ADJACENT ZONING AND LAND USE:**

	Zoning	Existing Use
North	R-20A	Detached Single-Family
South:	R-20A	Detached Single-Family
West:	R-20A	Detached Single-Family
East:	R-20A	Detached Single-Family

#### **ANALYSIS:**

Mrs. Mozingo is looking to have an accessory dwelling unit (ADU) built to meet her husband's specific healthcare needs. She applied for and received a grant from the Veteran's Administration to modify her current residence but later found that they could not modify her existing residence because it is a manufactured home. So, her plan shifted to see if she could build an ADU. To adequately meet her husband's needs the ADU should be at least 1,200 sq. ft., however the UDO Section 7.3.3.1. restricts ADUs to 75% of the principal structure which is 936 sq. ft., , thus the need for the variance.

Separate utility connections exist on the property that served a second manufactured home that has been removed; therefore adherence to section 7.3.3.7. "ADUs shall not have utility meters separate from the principal dwelling." is unnecessary.

The property in question is located down a private drive off Strickland Road, not visible to passing traffic and is surrounded by mature trees. Section 7.3.3. starts by outlining the main requirements that must be met to construct an ADU in the town limits or the ETJ. The property meets the main requirements of size, zoning, and adequate utilities. Without the variance the ADU would not be able to serve its intended purpose.

#### STAFF FINDING OF FACT FOR VARIANCE:

To approve a variance, the Board of Adjustments shall find all of the following provisions can be met (Staff's finding are in **bold/italic**) (the applicant's finding are in the report packet):

- 1. Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property. In absence of this variance, the applicant will not be able to construct the ADU to an adequate size to fit their needs; an increase of around 300 sq. ft. Staff finds this a reasonable variance in sq. ft. given the situation.
- 2. The hardship results from conditions that are peculiar to the property, such as location, size, or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance. The existing manufactured home is not handicap accessible and will not meets the needs of the residents. Without the variance residents would likely have to move away from the property.
- 3. The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of a variance shall not be regarded as a self-created hardship. *The property was purchased over thirty-years ago. There were no issues upon their original*

purchase of the property. At one time, there had been a second manufactured home on the property. The husband's health could not have been predicted. The hardship is not self-created.

4. The requested variance is consistent with the spirit, purpose, and intent of the Ordinance, such that public safety is secured, and substantial justice is achieved. The applicant meets the main primary requirements to permit ADU's. By deviating slightly on the previously stated two specific sections the variance still adheres to the general intent of the ordinance and it is consistent with the overall spirit, and purpose.

#### **RECOMMENDATION:**

Planning Staff recommend the Board of Adjustment approve variance from the Unified Development Ordinance to allow the construction of an accessory dwelling unit to be 1,200 sq. ft. (larger than the allowed seventy-five (75) percent of the gross floor area of the total principal dwelling) and to allow the ADU to have separate utility meters based on the finding of fact for variances:

- 1. Unnecessary hardship would result from the strict application of the Ordinance.
- 2. The hardship results from conditions that are peculiar to the property, such as location, size, or topography.
- 3. The hardship did not result from actions taken by the applicant or the property owner.
- 4. The requested variance is consistent with the spirit, purpose, and intent of the Ordinance, such that public safety is secured, and substantial justice is achieved.

#### **RECOMMENDED MOTION:**

"Move to approve variance BA-25-02 granting a variance from UDO Section 7.3 to allow a 1,200 sq. ft. accessory dwelling unit (to be larger than the allowed seventy-five (75) percent of the gross floor area of the total principal dwelling) and to allow the ADU to have separate utility meters, based on the four finding of fact."

(Vote on each finding)

## **BA-25-02 Strickland Road ADU**

File Number: BA-25-02

Project Name: Strickland Road ADU

Location: 57 Strickland Rd, Smithfield, NC 27577

**Tax ID#:** 17J07024E

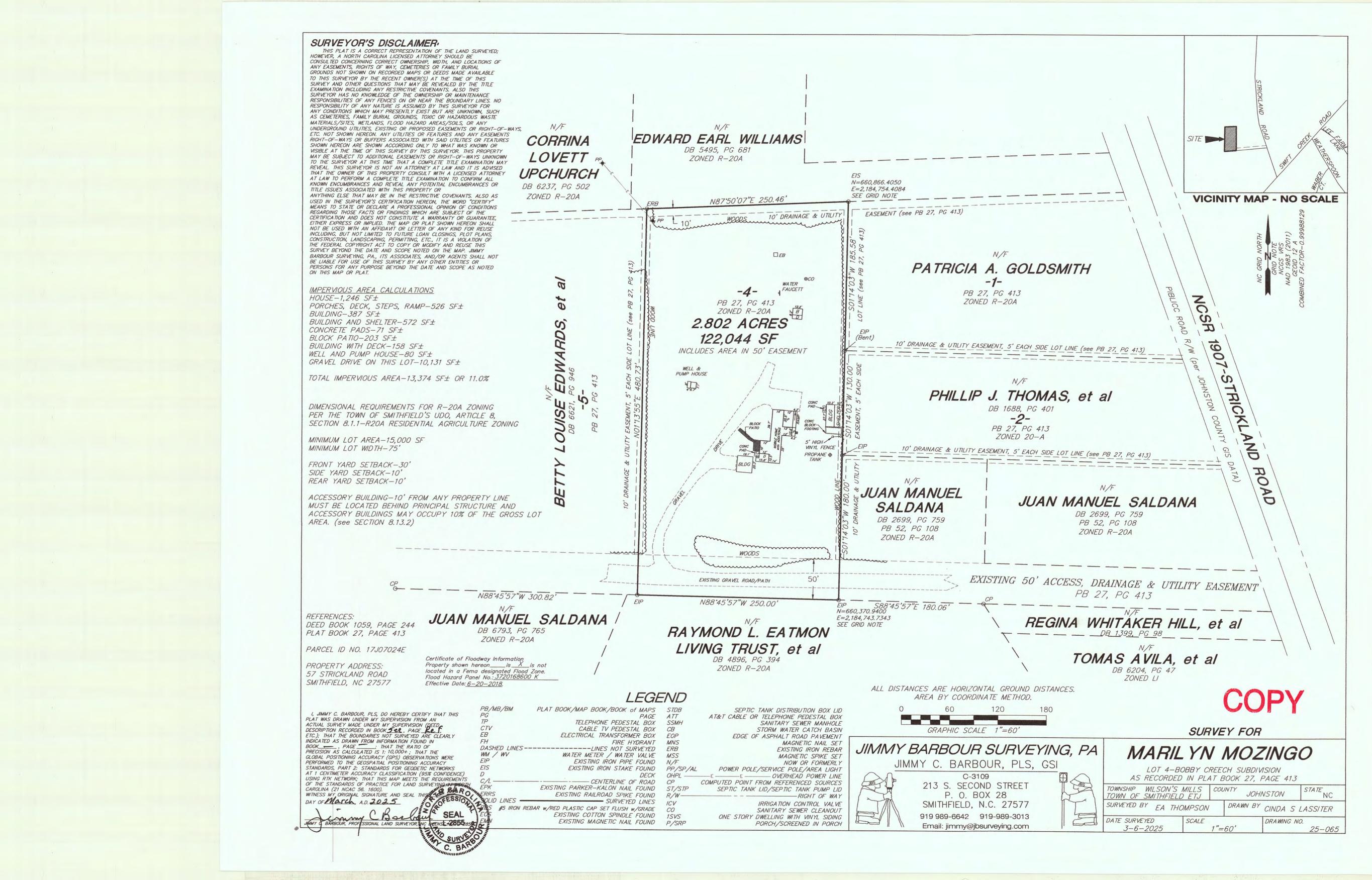
Existing Zoning: R-20A (Residential-Ag)

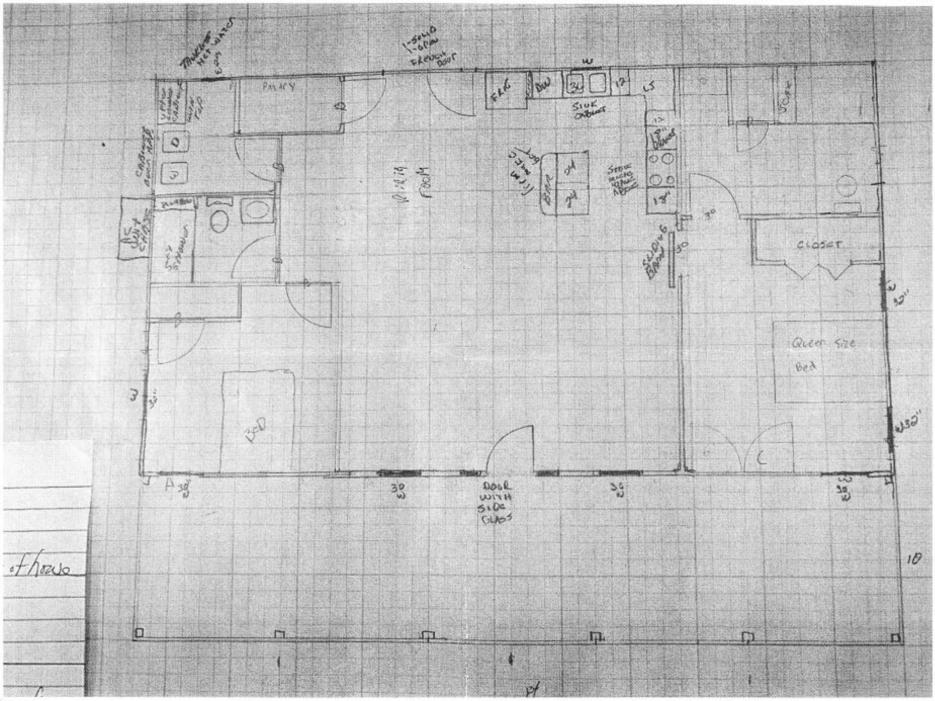
Property Owner: MOZINGO, EDDIE MELVIN, MOZINGO, MARILYN

> Applicant: Marilyn Mozingo

Map created by Micah Woodard, Planned I on 4/9/2025









Town of Smithfield Planning Department

350 E. Market St. Smithfield, NC 27577 P.O. Box 761, Smithfield, NC 27577

Phone: 919-934-2116 Fax: 919-934-1134

## VARIANCE APPLICATION

Pursuant to Article 4, of the Town of Smithfield Unified Development Ordinance, an owner of land within the jurisdiction of the Town (or a duly authorized agent) may petition the Board of Adjustment for relief from a requirement of the Unified Development Ordinance and to permit construction in a manner otherwise prohibited by this Ordinance where specific enforcement would result in unnecessary hardship.

In granting variances, the Board of Adjustment may impose such reasonable conditions as will insure that the use of the property to which the variance applies will be as compatible as practicable with the surrounding properties.

Variance applications must be accompanied by a complete PDF application, 1 PDF of required plans, an Owner's Consent Form (attached) and the application fee.

SITE INFORMATION:	
Name of Project: ADU  Parcel ID Number: 17507024E  Deed Book: 1059	Acreage of property: 2.81  Tax ID:  Deed Page(s): 244 Plat Book 27, Page 413  Smith field, NC
Existing Use: Backof Property - Open  Existing Zoning District: R-20 A  Requested Zoning District R-20 A	Proposed Use: Build HANdicap access how
Is project within a Planned Development: Planned Development District (if applicable):	Yes
Variance Request (List Unified Development Coo Section #7.3.3.1 #7.3.3.7	de sections and paragraph numbers)
FOR OFFICE USE ONLY	
File Number: BA · 25 · 02 Date Received: 3 ·	28.2025 Amount Paid: \$400.00
OWNER INFORMATION:	

Name: MArily				
Mailing Address:	57 STRICKland		Hatield, NC 275	77
Phone Number:	984-226-9135		NA	
Email Address:	mmoziNG02@n	etscape. net		
APPLICANT IN	FORMATION:			
	arilyn mozing			
Mailing Address:	51 STRICKland		Hield, NC 275	77
Phone Number:	984-226-9135		NA	
<b>Contact Person:</b>	marilyN Mozin	190	A	
Email Address:	mmozingozi	@ nets cape.n	ut	
REQUIRED PLA	ANS AND SUPPLEME	NTAL INFORMA	TION	
Owner Conse A Statement of Required Find	of Justification.	qui emenis encenis,		_
STATEMENT C	DF JUSTIFICATION		m. The Secretaria	
Please provide detai	led information concerning	g all requests. Attach	additional sheets if neces	sary.

## REQUIRED FINDINGS OF FACT

Article 4, Section 4.10.2.2 of the Town of Smithfield Unified Development Ordinance requires applications for a variance to address the following findings. The burden of proof is on the applicant and failure to

			application of the Ordina reasonable use can be ma	
By Stice Deurren (mobile h	Kingto ordian the have ap	ce # 7.3,3 pray lapo = ADU Fuhe:	I Im limited	to 936 Sg to
topography. Hards	ships resulting from pers	sonal circumstances,	iar to the property, such as well as hardships result not be the basis for granti	ting from conditions
mobile h	home does not tuice not lies to sew s	modify l	yistory mosic	disability e home,
purchasing property not be regarded as a	y with knowledge that caself-created hardship.	ircumstances exist th	e applicant or the property at may justify the granting	g of a variance shall
	uested variance is consis ured and substantial just		ourpose, and intent of the	Ordinance, such that
Beginer 1200 se The rest	the solid andia	maximum : reasonable nec Zon f 2 acres	and is compliant in is met.	(936) to

adequately address the findings may result in denial of the application. Please attach additional pages if

necessary.

### APPLICANT AFFIDAVIT

I/We, the undersigned, do hereby make application and petition to the Board of Adjustment of the Town of Smithfield to approve the subject Variance request. I hereby certify that I have full legal right to request such action and that the statements or information made in any paper or plans submitted herewith are true and correct to the best of my knowledge. I understand this application, related material and all attachments become official records of the Planning Department of the Town of Smithfield, North Carolina, and will not be returned.

MArilyN O MOZINGO

Signature of Applicant

3-24 2025

Subject Justification for variance

From mmozingo2@aol.com

<mmozingo2@netscape.net>

To: Marilyn Mozingo

<mmozingo2@netscape.net>

Date Today at 8:20 AM

My name is Marilyn Mozingo. My husband is Eddie Mozingo. He is an Army veteran who served two tours of duty in Vietnam. It's been determined by the VA, because of his exposure to agent orange, he has developed a condition PSP and has been awarded 100% service connected disability under the approved disability of Parkinsonism.

PSP (progressive supranuclear palsy) is a debilitating condition. He is housebound, in a wheelchair, non verbal, and completely dependent on myself and home healthcare. He is currently on hospice palliative care and will be until end of life. Life expectancy for this diagnosis is 6-9 years and there is currently no known treatment or cure. He was diagnosed by UNC Movement Disorders Clinic in 2022.

We currently live in a "modified " single wide mobile home. (Removed doors, installed ramp, modified slightly the bathroom to remove tub, etc). It is still extremely difficult to move him from bed to wheelchair and room to room given the space I'm working with.

Given all the above, and the fear and possibility of a fire or emergency, I'd have no way of getting him out. I have no emergency exit. Therefore, I applied for a grant with the VA to modify my mobile home to put in an emergency exit. The VA approved the grant but would not modify my mobile home, only build a handicapped accessible house. Since I had the land already, I agreed with the VA that option would be the best.

Moving forward, I've talked to planning and zoning department regarding the plan to build on my property. I was told to go ahead and get a survey done, which I did at a cost of \$2500. I took the survey back to planning and zoning and they discussed and gave two options. (1) build a 900 sq ft house or (2) submit a variance to the

committee challenging the 900 sq ft and requesting 1200 sq ft house. Also add to new house it's own meter.

I am requesting you approve me to build the 1200 sq ft house. I feel this will accommodate the needs for caring for my disabled husband. Please help me make my husband's time left to be as comfortable as possible.

- "Moving forward, I've talked to planning and zoning department regarding the plan to build an Accessory Dwelling Unit (ADU) on my property"
- 2. "I am requesting you approve me to build the 1200 sq ft house with its own meter"

Thank you, Marilyn mozingo

Sent from the all new AOL app for iOS



#### PLANNING DEPARTMENT

Micah Woodard, Planner I

#### ADJOINING PROPERTY OWNERS CERTIFICATION

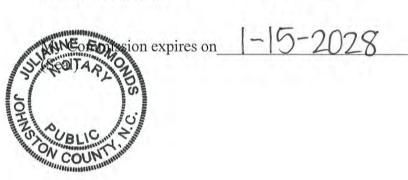
I, Micah Woodard, hereby certify that the property owner and adjacent property owners of the following petition,  $\underline{BA-25-02}$  were notified by First Class Mail on  $\underline{4/10/25}$  of the Public Meeting on April 24<sup>th</sup>, 2025.

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Signature	1 1/4	ann	W_	

Johnston County, North Carolina

I, Julianne Edmonds, Notary Public for Johnston County and State of North Carolina do hereby certify that Micah Woodard personally appeared before me on this day and acknowledged the due execution of the foregoing instrument. Witness my hand and official seal, this the

	, 2025
Oxulianne Gamon do Notary Public Signature	
Notary Public Signature U	
Julianne tomonds	
Notary Public Name	



MOZINGO, EDDIE MELVIN MOZINGO, MARILYN 57 STRICKLAND RD SMITHFIELD, NC 27577-7605 KELLEY, ANTHONY KELLEY, KRISTAL 177 STRICKLAND RD SMITHFIELD, NC 27577-0000 EDWARDS, BETTY LOUISE COFFEY, CONTESSA FAYE JOINT TENANTS (WROS) 6121 COLLINS RD LOT 245 JACKSONVILLE, FL 32244-5860

POMERANTZ, MATTHEW LEE POMERANTZ, COURTNEY MAE 223 BUCKINGHAM CT SMITHFIELD, NC 27577-9576 SALDANA, JUAN MANUEL 70 BRANTLEY CIR SMITHFIELD, NC 27577-9133 GOLDSMITH, PATRICIA A 135 STRICKLAND RD SMITHFIELD, NC 27577-7248

JERRY GOWER CONSTRUCTION CO IN 405 KNIGHTDALE STATION RUN KNIGHTDALE, NC 27545-7288 AVILA, TOMAS ROSAS, MARIA PO BOX 2853 SMITHFIELD, NC 27577-2853 SALDANA, JUAN MANUEL 70 BRANTLEY CIR SMITHFIELD, NC 27577-9133

ALLEN, MONTE RAY 197 STRICKLAND RD SMITHFIELD, NC 27577-7248 WILLIAMS, EDWARD EARL 164B STRICKLAND RD SMITHFIELD, NC 27577-7247 THOMAS, PHILLIP J THOMAS, PATRICIA T 109 STRICKLAND ROAD SMITHFIELD, NC 27577-0000

SALDANA, JUAN MANUEL 70 BRANTLEY CIR SMITHFIELD, NC 27577-9133 RAYLAND L. EATMON AND JEAN L. EATMON LIVING TRUST EATMON, RAYLAND L. CO TRUSTEE 110 MAPLE DR SMITHFIELD, NC 27577-3020 HILL, REGINA WHITAKER MCGLAMERY, GINGER WHITAKER 1000 EDGEBROOK DR GARNER, NC 27529-4442

HALES, JIMMY WAYNE 164-A STRICKLAND RD SMITHFIELD, NC 27577-7247 UPCHURCH, CORRINA LOVETT 8613 OLD STAGE RD RALEIGH, NC 27603-5505 NOTE: Turn off 'Fit to Page' in print dialog before printing.

Label Type: AV5160 17 label(s) printed